

Message Text

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C O N F I D E N T I A L SECTION 1 OF 3 USNATO 6403

E.O. 11652: GDS

TAGS: MPOL, NATO

SUBJECT: RATIONALIZATION: EURO TRAINING/NATO TRAINING GROUP
(ET/NT) REPORT TO EWG

REF: USNATO 5883 NATO

THIS MESSAGE TRANSMITS TEXT OF REPORT ON CONSOLIDATION OF
TRAINING FROM ET/NT CHAIRMAN RADM TREBESCH. EWG WILL DISCUSS
THIS REPORT ON NOV 20. UNLESS OTHERWISE INSTRUCTED, MISSION
WILL ENDORSE COMMENTS (PARA 1C) CONCERNING NEED FOR REVISED
NATO TERM OF REFERENCE. IN PARTICULAR, MISSION WILL
EMPHASIZE THE NEED FOR ET/NT MANAGEMENT WHICH WILL BE ABLE
TO: (1) FOCUS ON CONSOLIDATED TRAINING IN THE CONTEXT OF
RATIONALIZATION; AND (2) ESTABLISH A TWO-WAY DIALOGUE
BETWEEN ET/NT AND NATO.

BEGIN TEXT:

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SUBJECT: NATO RATIONALIZATION POTENTIAL, CONSOLIDATION OF
TRAINING

REFERENCE: NATO, THE DEPUTY SECRETARY GENERAL. SG(74)595

DATED 22 OCTOBER, 1974

IN RESPONSE TO THE A/M REFERENCE LETTER I SUBMIT THE FOLLOWING REPORT:

1. TERMS OF REFERENCE

A. EURO TRAINING GROUP (ET GROUP)

(1) ACCORDING TO THE TERMS OF REFERENCE DEFINED IN THE DECLARATION OF THE EUROGROUP MINISTERS DATED 6 JUNE, 1973 THE EURO TRAINING GROUP HAS BEEN ESTABLISHED IN ORDER TO
(A) IMPROVE AND EXPAND EXISTING, AND AS APPROPRIATE INITIATE NEW, BILATERAL AND MULTILATERAL TRAINING ARRANGEMENTS;
(B) DEVELOP THESE ARRANGEMENTS TO A POINT WHERE ONE NATION MIGHT ASSUME RESPONSIBILITY FOR TRAINING IN SPECIFIC AREAS ON BEHALF OF ALL OR SOME OF THE EUROPEAN PARTNERS.

(2) WITH THIS OBJECT IN VIEW, THE FOLLOWING PRINCIPLES HAVE BEEN EVOLVED AS A BASIS FOR COOPERATION:
(A) EXCHANGE OF INFORMATION ON TRAINING MATTERS.
(B) COOPERATION IN PLANNING AND ESTABLISHING NEW TRAINING FACILITIES.
(C) HARMONIZATION OF TRAINING PROCEDURES AND DOCTRINES.
(D) STANDARDIZATION, FINANCE AND COST CONTROL.
(E) ESTABLISHMENT OF EXPERT WORKING GROUPS.
(F) COOPERATION WITH NATO AUTHORITIES AND AGENCIES.

(3) IT IS UNDERSTOOD THAT THE TERM "TRAINING" IS USED TO COVER TRAINING OF INDIVIDUALS OR GROUPS OF INDIVIDUALS AT ALL LEVELS IN THE ACQUISITION OF BASIS AND APPLIED SKILLS. IT DOES NOT COVER TRAINING IN AN EXERCISE ENVIRONMENT.

B. NATO TRAINING GROUP (NT GROUP)

(1) ACCORDING TO THE TERMS OF REFERENCE DEFINED IN MCM-53-71 AS AMENDED ON 20 DECEMBER 1972 THE NATO TRAINING GROUP HAS BEEN ESTABLISHED IN ORDER TO IDENTIFY AND ENCOURAGE SUITABLE PROJECTS, PRESENT AND FUTURE, FOR BILATERAL OR MULTILATERAL COOPERATIVE
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TRAINING WITH THE OBJECTIVES OF

(A) SAVING PERSONNEL, FACILITIES AND MONEY;
(B) FACILITATING MUTUAL UNDERSTANDING AMONG MILITARY PERSONNEL OF DIFFERENT NATIONS;
(C) INCREASING STANDARDIZATION OF TRAINING;
(D) HARMONIZING OPERATIONAL DOCTRINE.

C. ALTHOUGH THE OBJECTIVE OF EURO TRAINING/ NATO TRAINING ARE BASICALLY IDENTICAL AND HAVE LOGICALLY RESULTED IN THE ESTABLISHMENT OF A SINGLE WORKING GROUP THAT HAS, HOWEVER, A DUAL RESPONSIBILITY TO EUROGROUP AND NATO, THERE ARE, NEVERTHELESS, DIFFICULTIES IDENTIFIABLE, BOTH BY WEIGHT AND BY IMPORTANCE, IN THE TERMS OF REFERENCE

APPROPRIATE TO ONE RESPONSIBILITY OR TO THE OTHER. THE EXPLANATION THEREFORE IS THAT THE ORIGINAL TERMS OF REFERENCE FOR EURO TRAINING WERE BASED ON A CATALOG OF WORK WHICH WAS APPROVED BY THE EUROGROUP MINISTERS IN 1970. THIS CATALOG WAS AUGMENTED BY THE "PRINCIPLES OF CO-OPERATION IN THE FIELD OF TRAINING", LIKEWISE ESTABLISHED BY THE MINISTERS IN 1973, AND DECLARED TO BE BINDING FOR ALL PARTICIPATING NATIONS. BY CONTRAST, THE TERMS OF REFERENCE FOR NATO TRAINING, DATED DECEMBER, 1972, USE THE ORIGINAL TERMS OF REFERENCE FOR EURO TRAINING AS A BASIS, BUT HAVE NEVER BEEN ADAPTED TO THE "PRINCIPLES".

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A SPECIAL PROBLEM FOR EXAMPLE, IS POSED BY THE NOT CLEARLY CONTROLLED FLOW OF INFORMATION ON TRAINING MATTERS BETWEEN THE NATO TRAINING GROUP ON THE ONE HAND AND NATO HEADQUARTERS AND INSTITUTIONS ON THE OTHER. THIS LACK OF INFORMATION AND COORDINATION RESULTS IN PARALLEL WORK RATHER THAN IN RATIONALIZATION. THE NATO TERMS OF REFERENCE AS A WHOLE SHOULD BE REVISED WITH A VIEW TO ACHIEVING RATIONALIZATION AND SPECIALIZATION. THE REVISION SHOULD, INTER ALIA, PROVIDE FOR A CONTROLLED FLOW OF INFORMATION AND FOR CONTROLLED COORDINATION; IT SHOULD ADDRESS THE PROBLEM OF ISSUING TRAINING PUBLICATIONS, AND IT SHOULD NEWLY DEFINE MISSIONS AND RESPONSIBILITIES. THIS IS ALL THE MORE NECESSARY AS THE ET/NT GROUP IS, WITHIN NATO, THE TOP LEVEL INSTITUTION FOR QUESTIONS OF COMMON

MULTINATIONAL TRAINING WITHIN THE MEANING OF PARA 1.A.(3),
ABOVE.

2. PRESENT STATE OF AFFAIRS
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A. IN THE COURSE OF THE NINE EURO TRAINING/NATO TRAINING
CONFERENCES THAT HAVE TAKEN PLACE UP TO NOW, 29 TRAINING
PROJECTS WERE EXAMINED (SEE ENCLOSURE), EXCLUDING THOSE
PREVIOUSLY PUBLISHED IN SHAPE PUBLICATION "COURSES AVAIL-
ABLE FOR NATO PERSONNEL" AND SUBJECT TO NEGOTIATIONS
MERELY AS OBJECTS OF A TRAINING EXCHANGE, AND ALSO EXCLUD-
ING PREVIOUS BI- OR MULTILATERAL AGREEMENTS NOT UNDER THE
AEGIS OF ET/NT.

B. OF THE 49 PROJECTS

- 15 WERE CANCELLED EITHER AS NOT SUITABLE OR FOR LACK
OF INTEREST (ENCLOSURE, BLOCK A);
- 1 IS IN A STATE OF DEADLOCK, I.E. FOR VARIOUS REASONS
NEGOTIATIONS HAD TO BE DISCONTINUED (ENCLOSURE, BLOCK B);
- 13 HAVE BEEN REALIZED OR WILL BE REALIZED IN THE FORE-
SEEABLE FUTURE (ENCLOSURE, BLOCK C);
- 14 HAVE BEEN INITIATED, E.G. WORKING GROUPS WILL BEGIN
OR HAVE BEGUN TO EXAMINE THESE PROJECTS (ENCLOSURE,
BLOCK D);
- 6 ARE MORE OR LESS NON-COMMITTAL, NATO FINALLY DEFINED
PROJECT PROPOSALS (ENCLOSURE, BLOCK).

C. THE STATISTICS ON ET/NT ACTIVITY DISCLOSE NO FACTS REGARD-
ING THE NATURE AND SCOPE OF THE PROJECTS. THE SHARE OF
PROJECTS REALIZED SUCCESSFULLY TO DATE, WHICH IS APPARENT-
LY NOT VERY PROMISING IN TERMS OF NUMBERS, SHOULD NOT BE
CONSTRUED TO OBSCURE THE FACT THAT THE REALIZATION OF SOME
OF THEM HAS AND WILL JUSTIFY ALL EFFORTS AND EXPENDITURES
MADE IN THE PAST; THIS APPLIES ALSO TO CERTAIN PROJECTS IN
STATUS MASCENDI.

3. CANCELLATION / POSTPONEMENT OF PROJECTS

A. PROJECTS HAVE BEEN CANCELLED BECAUSE MULTINATIONAL REQUIRE-
MENTS WERE EITHER ZERO OR TOO SMALL TO WARRANT THEIR REALI-
ZATION. THIS FACT MAY OCCASIONALLY BE FOUND OUT VERY QUICK-
LY, BUT IT WILL OFTEN ONLY BE ESTABLISHED IN THE COURSE OF
DETAILED STUDIES COVERING AN EXTENDED PERIOD OF TIME -
JUST AS THE GENERATION OF MANY REALIZABLE PROJECTS IS, BY
THEIR VERY NATURE, A TIME-CONSUMING PROCESS.

B. ON THE OTHER HAND, PROJECTS ARE POSTPONED BECAUSE THEY RE-
QUIRE PRIOR CLARIFICATION OF

(1) QUESTIONS OF PROCEDURE

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(2) QUESTIONS OF FUNDING.

EXAMPLE FOR (1): WITH REGARD TO THE PUBLICATION OF THE GLOSSARY OF TRAINING TECHNOLOGY TERMS FUNDAMENTAL QUESTIONS OF PROCEDURE HAVE ARISEN WHICH MUST FIRST BE SOLVED BETWEEN IMS AND MAS.

EXAMPLE FOR (2): TWO VERY PROMISING TANGIBLE PROJECTS, I.E.

- HELICOPTER CONTROL TRAINING

- NATO SCHOOL FOR MINE WARFARE

HINGE ON THE QUESTION WHETHER AND IN WHAT WAY THE FUNDING OF THEIR INVESTMENT COSTS (EXPAND EXISTING SCHOOL CAPACITIES) AND THEIR OPERATING COSTS CAN BE ACHIEVED. THESE TWO LATTER PROJECTS - OTHER COST-GENERATING PROJECT PROPOSALS ARE AT PRESENT STILL IN AN EARLIER STATUS NASCENDI - WILL BE THE TOUCHSTONES THAT SHOW HOW FAR IT WILL BE POSSIBLE TO REALIZE A THOROUGH RATIONALIZATION AND SPECIALIZATION IN THE AREA OF TRAINING.

4. DIFFICULTIES

A. SUPRANATIONAL TRAINING OF ANY SIGNIFICANT SCOPE REQUIRES, IN PRINCIPLE, STANDARDIZED EQUIPMENT. EVEN IN CASE OF A COMMONLY INTRODUCED WEAPON SYSTEM, NATIONAL CONCEPTS - SOMETIMES COUPLED WITH DOMESTIC INDUSTRIAL REQUIREMENTS - MAY LEAD TO MODIFICATIONS OF A WEAPON SYSTEM PREJUDICING COMMON TRAINING (E.G. SEASPARROW, AND AA TANK MK 1, TRAINING).

B. IN ADDITION, DIFFERENCES IN TACTICAL DOCTRINE, ORGANIZATION, OPERATIONAL PROCEDURE AND DEFENSE STRUCTURE COMPLICATE COMMON TRAINING FREQUENTLY RESPOND ONLY TO NATIONAL REQUIREMENTS IN TERMS OF BOTH SUBJECTS AND SUBSTANCE, SO THAT ONLY CERTAIN ELEMENTS OF THEM ARE SUITABLE FOR MULTINATIONAL TRAINING. ADAPTION OF INSTRUCTION SUBJECTS AND TRAINING OBJECTIVES TO THE REQUIREMENTS OF MORE THAN ONE PARTICIPATING FOREIGN NATION IS DIFFICULT TO ACHIEVE.

C. THE CAPITAL INVESTED IN INFRASTRUCTURE AND COSTLY TRAINING EQUIPMENT DURING THE INITIAL STAGE OF COMMON TRAINING PROJECTS WILL FREQUENTLY BE A SERIOUS OBSTACLE TO INITIATING A PROJECT AT ALL.

D. TRAINING CARRIED OUT IN FOREIGN TRAINING INSTALLATIONS IS BOUND TO REDUCE NATIONAL INFLUENCE ON TRAINING AND EDUCATION OF THE ARMED FORCES. IN ADDITION, COMMON TRAINING

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GENERATES A CERTAIN STATE OF DEPENDENCE ON STATES PARTICIPATING IN SUCH PROJECTS. QUITE OFTEN, NATIONAL PRESTIGE AND HIERARCHIC THINKING, AGAIN, ARE FURTHER OBSTACLES ON THE ROAD TO COMMON TRAINING, WHICH SHOULD NOT BE UNDER- RATED.

E. EXPENSE INCURRED FOR TRAVELLING AND PER DIEM ALLOWANCES FREQUENTLY HAVE A RESTRICTING BEARING ON THE NUMBER OF PERSONNEL PARTICIPATING IN COMMON TRAINING.

F. THE LANGUAGE BARRIER PLAYS AN IMPORTANT ROLE, PARTICULARLY AT THE LOWER-GRADE LEVEL.

5. MEASURES / REMARKS

A. THE COMMON TRAINING GUIDELINES PROVIDE FOR EQUITABLE COST AND EXPENDITURE SHARING AMONG ALL PARTICIPATING NATIONS. TO THIS END, "GUIDELINES AND PRINCIPLES FOR THE FINANCING OF NEW COMMON TRAINING FACILITIES OR FOR THE EXTENSION OF EXISTING FACILITIES" ARE BEING PREPARED. THEY SHOULD BE APPROVED BY THE EUROGROUP MINISTERS (ANALOGOUS TO THE "FINANCIAL GUIDELINES"). THEIR SUBSEQUENT PROMULGATION AS STANAG IS ENVISIONED.

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B. LANGUAGE BARRIERS COULD BE OVERCOME BY EMPLOYING BILINGUAL TRAINING PERSONNEL OR INTERPRETERS (EXAMPLES: TRAINING CADRES IN THE USA FOR THE EUROPEAN VERSIONS OF NIKE, HAWK, PERSHING, ETC.).

C. MUTUAL ADAPTATION OF INSTRUCTION SUBJECTS AND TRAINING OBJECTIVES OF TECHNICAL COURSES AND COURSES IMPARTING TECHNICAL SKILL IS MAINLY A MATTER OF COOPERATION. IT SHOULD CERTAINLY BE ACCOMPLISHED ONCE PRESSURE IS BROUGHT TO BEAR BY "HIGHER LEVELS".

D. PRESTIGE AND HIERARCHIC THINKING, CONCERN ABOUT LOST INFLUENCE ON TRAINING IN FOREIGN COUNTRIES, AND THE FEAR OF BECOMING DEPENDENT ON OTHERS ARE ALL INHIBITING FACTORS WHICH WILL HAVE TO BE ELIMINATED IN THE FIRST PLACE BY THE POLITICAL CONTROL ORGANS TAKING MEASURES IN THEIR RESPECTIVE NATIONAL AREAS. FINALLY, IT SHOULD BE BORNE IN MIND THAT THERE EXISTS AN INTERDEPENDENCE BETWEEN ARMA-

MENT COOPERATION, STANDARDIZATION AND THE SUCCESS OF
EURO TRAINING / NATO TRAINING.
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E. BY AND LARGE, THE FOLLOWING OBSERVATION MAY BE MADE:
"IT IS NOT ENTHUSIASM FOR COOPERATION THAT THE NATIONS
LACK AS MUCH AS IT IS THE WILL TO OVERCOME INDIVIDUALISM
AND 'PARIST-PUMP INTERESTS'. THIS, HOWEVER, IS IN THE
FIRST PLACE A MATTER FOR THE POLITICAL LEADERSHIP. THREE-
AND-A-HALF YEARS EURO TRAINING HAVE DEMONSTRATED THAT
PROGRESS AND SUCCESS MAY ONLY BE EXPECTED TO THE EXTENT
THAT EUROGROUP ITSELF SHOWS PROGRESS AND SUCCESS. THE
LATTER, AGAIN, WILL FIRST AND FOREMOST BE CONTINGENT ON
THE NATIONS' POLITICAL WILL AND THEIR READINESS TO MAKE
SCARIFICES."

ENCLOSURE

A. CANCELLED PROJECTS

1. SURVIVAL TRAINING FOR AIRCREWS
2. EUROSERVE
3. SEASPARROW TRAINING
4. PRINCIPLE-WARFARE OFFICER TRAINING
5. HAWK-IMPROVED SYSTEM SCHOOL IN EUROPE
7. FROGMAN TRAINING
8. AUTOMATIC DATA PROCESSING TRAINING
9. WEAPONS INSTRUCTIONS GROUND TRAINING (AIR FORCE)
10. CRYPTO-MAINTENANCE (NAVY) TRAINING
11. HEAVY WEAPON LOCATING TRAINING
12. MANAGEMENT OF DEFENCE PROCUREMENT PROGRAMMES TRAINING
13. NAVAL GUNFIRE BOMBARDMENT "FROHAVET" TRAINING
14. NAVAL CADET TRAINING "GORCH FOCK"
15. FPB (FAST PARTOL BOAT) TRAINING

B. DEADLOCK PROJECTS

1. NATO MANAGEMENT SCHOOL/MANAGEMENT TRAINING

C. PROJECTS THAT HAVE BEEN OR WILL BE REALIZED

1. PRINCIPLES OF COOPERATION IN THE FIELD OF TRAINING
(DECLARATION OF EUROGROUP MINISTERS)
2. FINANCIAL GUIDELINES
3. STANAG 2360 (PRINCIPLES AND PROCEDURES FOR THE CONDUCT
AND FINANCING OF COMMON TRAINING).
4. LEOPARD TANK TRAINING
5. LANGUAGE TRAINING
6. FAC-TRAINING (FORWARD AIR CONTROL)

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7. NADGE TRAINING
8. ECM TRAINING
9. LANCE TRAINING

10. WEAPONS TRAINING FOR AIRCRAFT PILOTS
11. TRAINING TECHNOLOGY
12. TACTICS TRAINER (NAVY)
13. BASIC HELICOPTER PILOT TRAINING

D. PROJECTS IN STATUS MASCENDI

1. GUIDELINES AND PRINCIPLES FOR THE FINANCING OF NEW COMMON TRAINING FACILITIES OR FOR THE EXTENSION OF EXISTING FACILITIES
2. MRCA TRAINING
3. JOINT JET PILOT TRAINING
4. HELICOPTER CONTROL TRAINING (NAVY)
5. COMMON UTILIZATION OF NATIONAL TRAINING GROUNDS
6. FLIGHT SAFETY OFFICER TRAINING
7. LONG RANGE RECONNAISSANCE PATROLS TRAINING
8. SEARCH TRAINING
9. TRAINING; FIGHTING IN BUILT-UP AREAS
10. MINE WARFARE SCHOOL (NAVY)
11. NATO NAVAL PROFESSIONAL SCHOOL (NAVY)
12. ADVANCED HELICOPTER PILOT TRAINING
13. NBC TRAINING
14. HAWK IMPROVED TRAINING (BY USA)

E. NON-COMMITTAL PROJECT PROPOSALS

1. AIR CONTROLLER TRAINING
2. NAVIGATOR TRAINING (AIR FORCE)
3. COMPUTERIZED WAR GAME TRAINING (ARMY)
4. VEHICLE DRIVING SIMULATOR TRAINING
5. TANK DRIVING SIMULATOR TRAINING
6. TACTICAL LEADERSHIP TRAINING.

END TEXT.

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